

## Message Text

PAGE 01 STATE 158018

62

ORIGIN STR-04

INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 DODE-00 NSAE-00

NSCE-00 SSO-00 USIE-00 INRE-00 FEA-01 AGR-05 CEA-01

COME-00 EB-07 FRB-03 H-02 INR-07 INT-05 L-03 LAB-04

NSC-05 PA-01 AID-05 CIEP-01 SS-15 TAR-01 TRSE-00

PRS-01 SP-02 OMB-01 OIC-02 AF-06 ARA-06 EA-06 NEA-10

/127 R

DRAFTED BY STR;HWILLIAMS;JT 395-6971  
APPROVED BY STR:AMBASSADOR YEUTTER  
USDA;BSIMPSON  
TREASURY;MFELDMAN  
USDA;BSHARKEY  
LABOR;FLAVELLE  
STATE;TOHERRON  
COMMERCE;RBENSON  
STATE;FSPILLMAN

----- 050190

O 032204Z JUL 75  
FM SECSTATE WASHDC  
TO USDEL MTN GENEVA IMMEDIATE  
USMISSION EC BRUSSELS IMMEDIATE

LIMITED OFFICIAL USE STATE 158018

E.O. 11652:GDS  
TAGS:ETRD,MTN  
SUBJECT:U.S. POSITION-MTN AGRICULTURE GROUP MEETING -  
JULY 9, 1975

### 1. PROBLEM

THE PRIMARY TASK OF THE GROUP WILL BE TO CONSIDER A WORK  
LIMITED OFFICIAL USE  
LIMITED OFFICIAL USE

PAGE 02 STATE 158018

PROGRAM FOR THE COMING MONTHS, TO REVIEW THE WORK OF THE  
GRAIN, MEAT AND DAIRY SUBGROUPS, AND TO PREPARE A REPORT TO  
THE TNC. PARTICULAR ISSUES THAT MAY BE RAISED INCLUDE:  
(1) WORK BY THE GROUP, OR BY NEW SUBGROUPS, ON SOME TARIFFS

OR NONTARIFF MEASURES; (2) THE HANDLING OF "OTHER" COMMODITIES (IN ADDITION TO GRAINS, MEAT AND DAIRY); AND (3) INTEGRATING THE WORK OF THE IWC ON RESERVES WITH THAT OF THE GRAINS SUBGROUP. THE EC MAY ALSO REQUEST THE CREATION OF A SUBGROUP TO DEAL WITH AGRICULTURAL HEALTH AND SANITARY MEASURES.

## 2. U.S. POSITION

A. WORK PROGRAM. IN VIEW OF THE HEAVY WORK LOAD IMPOSED IN DEALING WITH THE DIFFICULT ISSUES PRESENTED BY GRAINS, DAIRY AND MEAT, ALONG WITH THE WORK LOAD IN ALL THE OTHER GROUPS AND SUBGROUPS OF THE MTN, THE U.S. BELIEVES THAT THERE SHOULD BE NO FURTHER ADDITIONS TO THE AGRICULTURE GROUP'S WORK PROGRAM, AND THAT NO ADDITIONAL SUBGROUPS SHOULD BE CREATED, AT THIS TIME.

HOWEVER, AS A FALLBACK POSITION THE U.S. MAY AGREE TO THE ESTABLISHMENT OF A SUBGROUP ON HEALTH AND SANITARY MEASURES TO DETERMINE IF THERE ARE PROBLEMS IN THAT AREA WHICH MAY REQUIRE SPECIAL PROVISIONS IN A GENERAL STANDARDS CODE. THE WORK OF A SUBGROUP WOULD BE AIMED AT ELIMINATING THE IMPROPER USE OF HEALTH AND SANITARY MEASURES TO RESTRICT TRADE AND WOULD BE INTENDED TO PROVIDE RECOMMENDATIONS TO THE NTM GROUP REGARDING COVERAGE OF AGRICULTURAL HEALTH AND SANITARY MEASURES IN A GENERAL STANDARDS CODE.

B. WORK OF SUBGROUPS AND REPORT TO TNC. THE DELEGATE MAY OBSERVE, AND THE REPORT TO THE TNC SHOULD REFLECT, THAT THE AGREEMENT REACHED ON MAY 8 HAS PERMITTED NEGOTIATIONS ON AGRICULTURE TO PROCEED IN ALL RELEVANT BODIES OF THE MTN. THE U.S. BELIEVES THAT A GOOD BEGINNING HAS BEEN MADE IN EXAMINING THE SUBSTANCE OF DIFFERENT COUNTRIES' APPROACHES AND PRIORITIES FOR GRAINS, MEAT AND DAIRY WHICH ARE COMMODITIES OF MAJOR IMPORTANCE IN INTERNATIONAL TRADE. AS WORK PROGRESSES IN OCTOBER, LIMITED OFFICIAL USE  
LIMITED OFFICIAL USE

PAGE 03 STATE 158018

THESE SUBGROUPS CAN BE EXPECTED TO CONTINUE TO MAKE PROGRESS. (AS FAR AS THE U.S. IS AWARE, NO MATTERS HAVE BEEN REFERRED FROM THE SUBGROUPS TO THE AGRICULTURE GROUP FOR DISCUSSION AT THIS MEETING).

THE DELEGATE MAY DRAW ON THE CONTINGENCY GUIDANCE BELOW, AS NECESSARY, TO COUNTER VIEWS WITH WHICH THE U.S. DISAGREES SO THAT THE REPORT TO THE TNC WILL BE BALANCED.

### CONTINGENCY GUIDANCE

#### 1. CREATION OF SUBROUPS ON TARIFFS OR NONTARIFF

## MEASURES

THE EC MAY SUGGEST THAT THE AGRICULTURE GROUP SHOULD TAKE UP VARIOUS FUNCTIONAL ELEMENTS, EITHER IN NEW TARIFF AND NONTARIFF MEASURE SUBGROUPS OR THROUGH SOME OTHER APPROACH WHICH WOULD BE THE BASIS FOR WORK BY THE GROUP ITSELF. THE U.S. POSITION IS THAT IT WOULD BE COUNTER-PRODUCTIVE FOR THE AGRICULTURE GROUP TO TAKE UP AGRICULTURAL TARIFF AND NONTARIFF MEASURES AS GENERAL FUNCTIONAL ISSUES AT A TIME WHEN THE TARIFF AND NON-TARIFF GROUPS ARE ATTEMPTING TO DEVELOP GENERAL APPROACHES TO THE NEGOTIATIONS.

IT IS IN THE EXISTING GRAIN, MEAT AND DAIRY SUBGROUPS THAT COMMODITY-RELATED FUNCTIONAL PROBLEMS SHOULD BE EXAMINED. FOR EXAMPLE, EXPORT SUBSIDIES ARE A "FUNCTIONAL"

- F GREAT CONCERN TO THE U.S. IN EACH OF THESE COMMODITY AREAS, ALTHOUGH THE NATURE OF THE MEASURES AND THE COUNTRIES INVOLVED MAY DIFFER SOMEWHAT IN EACH CASE. AN IMPORTANT TASK OF THE SUBGROUPS IS TO DETERMINE WHETHER THERE ARE CERTAIN ASPECTS OF THIS AND OTHER PROBLEMS THAT MAY REQUIRE SPECIAL APPROACHES TO SOLUTIONS, OR WHETHER THEY CAN BE HANDLED IN A GENERAL FRAMEWORK. AS A FALLBACK POSITION, THE U.S. MAY AGREE, AS INDICATED IN THE U.S. POSITION, TO CREATION OF A SUBGROUP ON HEALTH AND SANITARY MEASURES ON THE BASIS THAT THIS WOULD NOT APPEAR TO REPRESENT DUPLICATION OF THE FORESEEN WORK OF THE STANDARDS SUBGROUP.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 158018

### (A) TARIFFS

THE U.S. CONTINUES TO OPPOSE CREATION OF A TARIFF SUBGROUP SINCE IT WOULD DUPLICATE THE WORK OF THE TARIFF GROUP WHICH HOPEFULLY, WILL SOON AGREE ON A GENERAL TARIFF CUTTING FORMULA APPLICABLE TO BOTH INDUSTRY AND AGRICULTURE. THIS IS IN KEEPING WITH OUR CONGRESSIONAL MANDATE. IN THE U.S. VIEW SUCH AN APPROACH IS NECESSARY IN ORDER TO ACHIEVE MAXIMUM TRADE LIBERALIZATION FOR ALL SECTORS IN THESE NEGOTIATIONS.

### (B) NONTARIFF MEASURES

SIMILARLY, THE U.S. OPPOSES CREATION OF ONE OR MORE AGRICULTURE SUBGROUPS ON NONTARIFF MEASURES WHILE GENERAL SOLUTIONS ARE BEING DEVELOPED IN THE NONTARIFF MEASURES GROUP AND ITS SUBGROUPS.

THE AGRICULTURE GROUP MAY HAVE BEFORE IT PARA 2 OF THE CHAIRMAN'S SUMMING-UP OF THE FIRST QR SUBGROUP

MEETING (NTM/2). THIS PARA REFERS TO THE POSITION OF SOME DELEGATIONS (EC) THAT AGRICULTURAL QRS MAY BE TAKEN UP ONLY IN THE AGRICULTURE GROUP. AUSTRALIA IN PARTICULAR WILL PROBABLY INSIST THAT A DETERMINATION BE MADE AS TO WHERE AGRICULTURAL QRS ARE TO BE NEGOTIATED, SO THAT WORK CAN PROCEED IMMEDIATELY.

THE DELEGATE SHOULD OPPOSE CREATION OF A SPECIAL SUBGROUP ON GROUNDS THAT IT WOULD BE PREMATURE TO DO SO UNTIL THE NTM QR SUBGROUP HAS PROGRESSED FURTHER IN ITS WORK AND DETERMINED WHICH, IF ANY, AGRICULTURAL QRS CANNOT BE RESOLVED THROUGH THE PROCESS OF BILATERAL CONSULTATIONS NOW UNDERWAY. IF NECESSARY, THE DELEGATE MAY AGREE THAT THE RESULTS OF THESE CONSULTATIONS AS THEY AFFECT AGRICULTURAL QRS COULD BE REFERRED BACK TO THE AGRICULTURE GROUP FOR REVIEW.

(C) OTHER FUNCTIONAL APPROACHES

IF A REQUEST/OFFER PROCEDURE IS PROPOSED FOR NEGOTIATION  
LIMITED OFFICIAL USE  
LIMITED OFFICIAL USE

PAGE 05 STATE 158018

OF AGRICULTURAL TARIFFS OR NTMS IN THE AGRICULTURE GROUP ITSELF, THE DELEGATE MAY RESPOND THAT THE U.S. INTENTION TO NEGOTIATE ACROSS THE BOARD IN THE TARIFF AND NON-TARIFF GROUPS IS WELL KNOWN AND THAT IT WOULD BE INIMICAL TO THE BROAD OBJECTIVES OF THE MTN TO DISCONNECT AGRICULTURE FROM THE MAINSTREAM OF THE MTN. HOWEVER, IF THERE IS STRONG SUPPORT FOR THE PROPOSAL IN RELATION TO SPECIFIC MEASURES WHICH INVOLVE TRADE LIBERALIZATION, HE MAY ACKNOWLEDGE THE U.S. DESIRE TO WORK FLEXIBLY AND COOPERATIVELY WITH OTHER COUNTRIES AND STATE THAT, AFTER HEARING THE POSITIONS OF OTHER DELEGATIONS, HE WILL REQUEST A REASSESSMENT OF THE U.S. POSITION. UNFORTUNATELY, THE RESULTS OF SUCH A REASSESSMENT CANNOT BE PROMISED IN TIME FOR THE JULY L4 TNC. (FYI: THE U.S. MIGHT EVENTUALLY AGREE TO SOME KIND OF REQUEST/RESPONSE PROCEDURE IN THE AGRICULTURE GROUP IF IT PROVIDED FOR INCORPORATING ANY CONCESSIONS ON INDIVIDUAL COMMODITIES INTO ANY GENERAL PACKAGE OF CONCESSIONS NEGOTIATED IN THE FUNCTIONAL SUBGROUPS SO AS TO ACHIEVE MAXIMUM POSSIBLE LIBERALIZATION. CURRENT U.S. POSITION IS THAT NO ISSUES (TARIFFS OR NTMS) SHOULD BE DEALT WITH BILATERALLY THAT ARE NOW BEING DEALT WITH MULTILATERALLY, (I.E. TARIFFS AND ALL NTMS IN THE SUBGROUPS ON QURS, STANDARDS CUSTOMS MATTERS AND SUBSIDIES AND COUNTERVAILING DUTIES) OR LIKELY TO BE DEALT WITH MULTILATERALLY. THIS MEANS THAT AT THIS TIME WE CANNOT AGREE TO NEGOTIATE ANY FUNCTIONAL ISSUE ON A REQUEST/OFFER BASIS. END FYI)

2. HANDLING OF OTHER COMMODITIES

GENERAL

THE U.S.; CONSIDERS THAT THE AGRICULTURE GROUP NEED NOT BEGIN WORK ON AGRICULTURAL COMMODITIES NOT NOW COVERED BY SUBGROUPS AT THIS TIME, SINCE MOST LEND THEMSELVES TO SOLUTIONS BEING DEVELOPED IN THE OVERALL TARIFF AND NTM NEGOTIATIONS. CERTAIN PRODUCTS SUCH AS SUGAR AND COFFEE ARE ALSO RECEIVING ATTENTION IN OTHER FORA.

FALLBACK POSITIONS

LIMITED OFFICIAL USE  
LIMITED OFFICIAL USE

PAGE 06 STATE 158018

IN THE UNLIKELY EVENT THERE DEVELOPS STRONG SUPPORT FROM KEY COUNTRIES FOR A REQUEST/OFFER PROCEDURE FOR ONE OR A FEW COMMODITIES, THE DELEGATE MAY STATE HE WILL REQUEST REASSESSMENT OF THE U.S. POSITION (AS PER

PARA1.(C) ABOVE). IF STRONG SUPPORT DEVELOPS FOR CREATION OF A SUGAR SUBGROUP, THE DELEGATE MAY AGREE. (FYI: WHEN THE U.S. AGREED TO THE CREATION OF GRAINS, MEAT AND DAIRY SUBGROUPS, THE DELEGATE INDICATED THAT AN AGRICULTURE SUBGROUP ON SUGAR MIGHT ALSO BE POSSIBLE AT A LATER DATE. IT WOULD NOT BE IN OUR INTEREST TO HAVE SUCH A SUBGROUP ESTABLISHED UNDER THE TROPICAL PRODUCTS GROUP AS THE LDCS WOULD PREFER. IF ABSOLUTELY NECESSARY, THE U.S. COULD MAKE A CONCESSION TO THE LDCS BY AGREEING TO RECOMMEND TO THE TNC THAT A JOINT WORKING GROUP ON SUGAR BE SET UP BY THE TROPICAL PRODUCTS AND AGRICULTURE GROUPS:ENDFYI)

ALTHOUGH PAKISTAN MAY AGAIN URGE THAT SOMETHING BE DONE ON RICE, STRONG OPPOSITION FROM JAPAN WILL PROBABLY PREVENT AGREEMENT. IF NECESSARY, THE DELEGATE MAY ALSO STATE U.S. OPPOSITION ON GROUNDS THAT: TRADE PROBLEMS AFFECTING RICE ARE WITHIN THE SCOPE OF THE OVERALL WORK OF THE FUNCTIONAL GROUPS; (2) THE WORK LOAD OF THE AGRICULTURE GROUP IS ALREADY HEAVY AND SHOULD NOT BE INCREASED AT THIS TIME; AND (3) RICE IS BEING GIVEN SPECIAL ATTENTION IN ANOTHER FORUM (THE FAO INTERGOVERNMENTAL GROUP). SHOULD STRONG SUPPORT FOR BEGINNING WORK ON RICE DEVELOP, HOWEVER, HE MAY AGREE THAT RICE COULD BE INCLUDED IN THE WORK OF THE GRAINS SUBGROUP.

IN THE CASE OF OTHER COMMODITIES SUCH AS FATS AND OILS TOBACCO AND CITRUS THE DELEGATE MAY, IF REQUIRED STATE THAT WE ARE SEEKING GENERAL SOLUTIONS TO TRADE PROBLEMS AFFECTING SUCH COMMODITIES IN OTHER NEGOTIATING GROUPS, AND WORK BY THE AGRICULTURE GROUP WOULD BE COUNTERPRODUCTIVE. HE SHOULD NOT AGREE TO FORMATION OF SUBGROUPS TO HANDLE ANY OF THESE OTHER COMMODITIES AT THIS TIME.

(3) RELATIONSHIP BETWEEN THE IWC (LONDON) AND THE  
GRAINS SUBGROUP

LIMITED OFFICIAL USE  
LIMITED OFFICIAL USE

PAGE 07 STATE 158018

AT A SESSION (JULY 2) OF THE IWC 74TH SESSION, ALL  
MEMBERS SUPPORTED ACTIVE CONTINUATION OF THE WORK OF THE  
PREPARATORY GROUP, WITH THE NEXT MEETING OF THE GROUP  
NOT LIKELY UNTIL MID-SEPTEMBER.

IF NONETHELESS THE EC QUESTIONS WHETHER THE  
U.S. IS LIVING UP TO PARAGRAPH 5 OF THE CHAIRMAN'S MAY 8  
SUMMING-UP STATEMENT(MTN/AG//1) THE U.S. DELEGATE SHOULD  
NOTE THAT THE U.S. HAS CONTINUED TO PARTICIPATE IN THE  
MEETINGS" OF THE GRAINS SUBGROUP WHICH HAVE INCLUDED  
DISCUSSION OF THE EC PROPOSAL. THE U.S. WILL CONTINUE TO

PARTICIPATE IN THE SUBGROUP'S WORK. WE BELIEVE THAT THE  
WORK IN BOTH GENEVA AND LONDON IS OF VITAL IMPORTANCE TO  
VIRTUALLY ALL COUNTRIES BECAUSE OF ITS RELEVANCE TO THE  
FUTURE ADEQUACY OF WORLD FOOD SUPPLIES AND CONDITIONS OF  
INTERNATIONAL TRADE IN GRAINS. THUS, THE U.S. VIEWS THE  
MAY 8 AGREEMENT AS BINDING ON ALL COUNTRIES AND WE TAKE  
VERY SERIOUSLY THE OBLIGATIONS OF COUNTRIES RELATING  
THERE TO. INGERSOLL

LIMITED OFFICIAL USE

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGRICULTURAL PRODUCTION, POLICIES, COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 JUL 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MartinML  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE158018  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** STR;HWILLIAMS;JT 395-6971  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D750231-0837  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t197507104/baaaaoko.tel  
**Line Count:** 302  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN STR  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MartinML  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 23 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <23 APR 2003 by ShawDG>; APPROVED <05 NOV 2003 by MartinML>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** ETRD, US, MTN  
**To:** MTN GENEVA  
EC BRUSSELS  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006